URBAN BUILDINGS SYSTEM

A thriving city needs to offer affordable, healthy living and working space. By 2025, 1 billion houses are needed worldwide, of which 75% will be residential and 25% will be commercial.\(^1\) However, meeting this demand through current linear construction and housing practices will require an investment of around USD 9-11 trillion overall and have significant negative environmental impacts – such as the impacts from extraction that are felt locally as well as globally.\(^2\)

DRIVERS FOR CHANGE

One-third of urban residents struggle to secure decent housing\(^3\)

By 2025, 1 billion new homes are needed worldwide costing an estimated USD 650 billion per year, or USD 9-11 trillion overall\(^6\)

49% owner-occupied homes in the UK are ‘under-occupied’ (at least two bedrooms more than stated need)\(^3\)

60% of European office space is unused during working hours\(^6\) and in India 15% of office space is reported vacant\(^7\)

9 out of 10 existing buildings in the EU will still be in use in 2050\(^8\)

Construction materials and the building sector are responsible for more than one-third of global resource consumption\(^9\)

Up to 40% of urban solid waste is construction and demolition waste\(^10\)

In the OECD, households on average spend around 21% of their gross adjusted disposable income on keeping a roof over their heads\(^11\)

Around 30% of global energy consumption and energy-related CO\(_2\) emissions are attributed to the use of buildings\(^2\)
Integrating circular economy principles into all the phases of a building's cycle can work to meet urban needs for built space, while staying within planetary boundaries. Core urban benefits of a circular economy development path include the possibility to reduce the need for new construction, improve urban land use, reduce construction and operational costs, and increase resource-efficiency, while strengthening the local economy.

Now is the time to act. A building can be of use for over a century and more, which means how cities address their urban housing needs today will define urban development for decades to come. Innovations within the construction and housing sectors can, if applied with a circular economy approach, provide the solutions we need.

**SUMMARY**

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“The latest estimates for the potential from circular economy opportunities in the built environment add £3–5bn annually to GDP by 2036.”

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<tr>
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<td><strong>Strengthening local communities</strong> Mixed-use neighbourhoods that encourage walking are most likely to be associated with positive social encounters and a strong sense of community. Surveys show that people in high-density, walkable communities are more likely to trust or socialise with their neighbours, volunteer or vote.14</td>
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<tr>
<td><strong>DESIGNING</strong></td>
<td><strong>Lowering unemployment</strong> Integration of circular economy principles in the construction supply chain of 70,000 new homes in Amsterdam before 2040 can generate 700 additional jobs. The approximately 1% gain would be a significant contribution, resulting in a 10% drop in unemployment in the construction sector.16</td>
</tr>
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<td><strong>Increasing utilisation</strong> In London, peer-to-peer renting, better urban planning, office sharing, repurposed buildings, and multi-purposed buildings increases the value of new buildings and can double utilisation of 20% of London’s buildings by 2036, saving over GBP 600 million annually.17</td>
</tr>
<tr>
<td><strong>MAKING</strong></td>
<td><strong>Reducing energy consumption through refurbishment</strong> Through simple refurbishment solutions, it is possible to reduce energy consumption by 20-30% in existing buildings.19 Deep refurbishment can cut building-related energy consumption in Europe up to 80%, saving the EU over 30% of its total energy use (equivalent of 4 billion barrels annually).19</td>
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<tr>
<td><strong>ACCESSING</strong></td>
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PLANNING FOR COMPACT, CONNECTED CITIES
How a city’s buildings are planned and developed has a significant impact on urban living conditions and on resource consumption. The physical structure of a city is fundamental to how a city functions. Urban planning in a city includes making decisions on the placement of buildings, their use, and urban density. Planning for compact, connected cities can ensure that land is used effectively and support the looping of local material flows while at the same time increasing urban quality of life.

**CASE FOR CHANGE**

$650bn

By 2025, 1 billion new homes are needed worldwide, costing an estimated USD 650 billion per year, or USD 9–11 trillion overall.1

In 2010, as many as 980 million urban households lacked decent housing.2

In 2018, 60% of urban space was sparsely populated.3

15% of urban land in the US is vacant.4

Decisions about where buildings are placed will have implications for one third of a typical US municipality’s budget.5

“Spatial development has very strong ‘lock-in’ effects. As carbon emissions and energy consumption are closely connected to urban form, actions that influence land use and spatial development are among the most critical to achieving a low-carbon society.”


**EXAMPLES OF CIRCULAR ECONOMY OPPORTUNITIES**

**Planning compact cities – dense, mixed-use, and transit-oriented**

Compact cities can avoid sprawling by allowing for higher densification around mass–transit lines. This increases urban connectivity and saves on resources and costs in several ways, including through reduced energy use due to shorter transport distances, more energy-efficient heating of buildings, and increased cost-efficiency of public infrastructure and services. Planning for mixed-use development (the co-location of commercial, residential, and recreational space) further reduces travel distances, distributes and evens out traffic flows, supports the shared use of buildings and parking space, and helps regenerate neighbourhoods.6 Compact planning can apply as much to new urban developments as to regeneration or infill projects where disused, abandoned or vacant lots are reintegrated into the city.
Planning for local, circular material flows
The spatial planning of residential and/or industrial sites provides a key moment to lay the foundations for future circular material flows and resource self-sufficiency. By integrating circular economy principles early in the urban development process, planners can ensure that the physical structure of the city and its infrastructure are conducive to the effective reuse, collection, and redistribution of resources such as water, organics, industrial by-products, building elements, and household recyclables. See Policy levers.

RELEVANT CASE EXAMPLES

Compact city development in Curitiba
More than 30 years ago, the city of Curitiba started to grow using a compact city development strategy, which entailed mixed-use development and densification along five transport corridors served by a bus rapid transit (BRT) system. The development strategy has helped to improve the use of urban land, increase public transport use, and reduce the demand for private transport fuel. Today, Curitiba is one of Brazil’s wealthiest cities, and the city has managed to maintain some of the lowest congestion and transport costs in Brazil (around 10% of income).³

Crowdsource-mapping of vacant space for community use in New York City
New York City has a large number of publicly owned vacant lots. These empty spaces fill with rubbish and blight communities they could otherwise enliven. A citizen-driven pilot project, 596 Acres, created an interactive crowdsourced map of vacant space, and assisted neighbourhood-led campaigns to turn inner-city land into community space, such as gardens, farms, and playgrounds that support social cohesion and effective land use. As of October 2016, over 7 acres of new community spaces have been created.⁸

Site-specific urban planning for material flows and resources re-capture
In London, circular economy principles were integrated into the preliminary draft local plan for the regeneration of the Old Oak and Park Royal districts.¹⁰ The plan aims to create more than 25,500 new homes and 65,000 jobs in 640 hectares of residential and industrial area, while at the same time ensuring optimal local materials circulation to develop an “exemplary world class neighbourhood underpinned by new business models, as well as new cultures of collaboration, innovation and community engagement”.¹¹ Key opportunities identified in the current planning phase are for buildings, fitouts, infrastructure, and spaces to be designed for reuse and disassembly from the outset, as well as resource-efficiency, sharing, and adaptability. By capturing local resources such as water, heat, organics, and solid waste for reuse and using underused space for farming, the draft plan aims to ensure the area’s environmental and economic resilience.¹²

EXAMPLES OF WHAT URBAN POLICYMAKERS CAN DO
Setting out a clear roadmap and strategy for the urban building stock is key to informing and directing other policy levers. For example, setting a strategy for the asset management of urban land will have long-term consequences. Urban planning, such as spatial and land-use planning, is also frequently within the remit of city governments. Other policy instruments, such as legislation and regulation around land and property, can also influence urban spatial development.

To explore further see Policy Levers

EXAMPLES OF LINKS TO OTHER SYSTEMS AND PHASES
Mobility: Planning and Products: Planning The physical structure of a city’s built space has a significant impact on the effectiveness of urban mobility and how well people can move around the city, and how well products, materials, and by-products can be moved around the city for reuse and recycling, highlighting the importance of thinking across systemic thinking.
EXAMPLES OF BENEFITS:

**ECONOMIC PRODUCTIVITY**

**Reducing infrastructure costs**
Compact urban development can save 38–50% on upfront costs for new construction of roads, sewers, water lines, and other infrastructure.13

**Reducing development and operational costs**
London, Ontario, estimates sprawling development patterns will cost an extra CAD 2.7 billion in capital expenditures plus CAD 1.7 billion in operating expenses compared to compact growth annually.14

**Reducing the cost of urban services**
Sprawl puts pressure on local public finances as it is more expensive to provide urban infrastructure in sprawling low-density areas.26 By contrast, compact cities can save municipalities an average of 10% on police, ambulance, and fire service costs by reducing the distances service vehicles must drive.26

**Reducing motorised travel needs**
Mixed-use redevelopment of the Southern Industrial Area (SIA) in Sydney is estimated to generate commuter-related savings of USD122 million a year (which includes the time saved by commuters and the value of avoided externalities, such as vehicle emissions and road wear).17

**HEALTH AND ENVIRONMENT**

**Decreasing emissions from compact growth**
Barcelona and Atlanta have similar income levels and populations, however due to high urban density Barcelona’s urban transport area is 26 times smaller and its CO2 emissions are 10 times lower.19

**COMMUNITY AND SOCIAL PROSPERITY**

**Strengthening local communities**
Mixed-use neighbourhoods that encourage walking are most likely to be associated with positive social encounters and a strong sense of community. Surveys show that people in high-density, walkable communities are more likely to trust or socialise with their neighbours, volunteer or vote.20

**RESOURCES USE**

**Putting vacant buildings into use**
Up to 600 empty apartments in high-demand areas in Barcelona could be put into use to ease housing shortages following the city’s new policy to demand repossessed bank-owned properties be put back into use if they have been vacant for more than two years.21

**Reducing total land use in compact cities**
Changes such as shifting land use patterns, taking advantage of inner-city vacant land and promoting compact urban growth, can reduce land use by as much as 75% compared with a sprawl scenario.22

**Reducing energy use in compact cities**
Energy consumption can be reduced by a factor of two or more by planning and designing liveable, functional, and socially mixed neighbourhoods that have a dense structure made up of small-scale urban blocks and compact street patterns.23

**JOBS, SKILLS, AND INNOVATION**

**Increasing access to work**
Compact, transit-oriented development is important as people living near public transport services can work more days annually than those without such access. Public transport commuters report that they would earn less, or not be able to continue in current jobs, if public transport services were not available.18
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DESIGNING BUILDINGS FOR ADAPTABLE USE, DURABILITY, AND POSITIVE IMPACT
How buildings are designed is key to how they are used, the impact they have on their surroundings, and how long they are fit for purpose for. Design can either improve or impede building performance, longevity, use, and after-use management. Incorporating circular economy principles into the design of buildings is therefore an important action to improve the time they are fit for purpose, as well as optimising construction and disassembly.

CASE FOR CHANGE

- Only 20–30% of construction and demolition waste (CDW) is recycled or reused, which is often due to poor design and lack of information on building contents.
- More than 80% of the total energy consumption in a building’s life is consumed during its use.
- US cities may be 1–3°C warmer in the daytime and up to 12°C warmer in the evening than surrounding areas due to the heat-island effect.
- 33% of people over 60 in the UK would like a smaller residence, but only 10% actually downsize.

EXAMPLES OF CIRCULAR ECONOMY OPPORTUNITIES

Designing for adaptable and flexible use

New concepts and techniques, such as modular units and moveable interior walls, are bringing greater flexibility and resource-efficiency into residential and commercial buildings. These methods support the efficient and effective use of a building during its lifetime, such as repurposing a commercial building into housing, using modularity to downsize a home or an office, or supporting sharing and mixed functionality. Flexible design also supports incremental and participatory housing; to begin with, only the essential parts of the building are completed, allowing the residents to expand and adapt the building as they need and can afford. This also opens up a way for low-income groups to access better-quality housing while contributing to building longevity.

Using collaborative design processes

Using collaborative, multi-stakeholder processes supported by Building Information Modelling (BIM) in the design phase, allows designers to coordinate with other stakeholders (clients, engineers, developers, deconstruction companies). BIM platforms can bring together the entire supply chain, and enable the end-customer to know what is in the building, and what the building and its components have been used for. This transparency facilitates reuse and recycling of building components and materials. Open-source design platforms, such as WikiHouse, Paperhouses, and Abari, allow architects to share blueprints with end-users so that they can customise and construct buildings to their own needs. These blueprints inherently support adaptable and modular design. Open-source solutions can accelerate design innovation, as the platforms learn from their users, and offer another way to scale the uptake of best-practice circular economy building approaches.

Integrating material choices into design

Building materials used today can be unsuitable for high-value reuse if they contain toxic or harmful elements. Selecting safe and healthy materials to be used in buildings can result in healthier living and working environments for residents, as well as encourage the looping of materials at the end of their use. Adapting a building’s design to incorporate locally available materials could also then actively support a local economy that sources, uses, and reuses materials locally. (See City Case Study: Venlo)

Taking design inspiration from nature

Nature-inspired design can create effective building solutions. Using a building’s exterior for energy production (for example by integrating solar panels in roofs, windows or façades) is widely applied and the technology continues to develop. Low-tech solutions, such as bioclimatic and passive design, make use of natural conditions to cool, heat, light, and ventilate buildings. These increase a building’s performance, and minimise energy consumption. Biophilic design, i.e. greening of building exteriors, façades and roofs, reduces air pollution, noise, flooding and the urban heat-island effect.
RELEVANT CASE EXAMPLES

**Modular and flexible meeting rooms**
A modular meeting room unit, called Jack, has been developed to meet Google’s rapidly changing needs for meeting spaces. The unit can easily be assembled, reassembled, and reconfigured in a variety of ways to create differently sized, fully or partially enclosed spaces in Google’s open-plan London office, which improves the work environment, use of the building, and increases productivity.  

**Incremental social housing**
The Iquique project in Chile is an incremental and participatory housing concept, developed by the company Elemental. With a budget of USD 7,500 per home (including land), buildings are designed for low-income households but with middle-class needs in mind. This ensures that the building’s shell will be useful for longer and limits the need for reconstruction. Initially, only half of the building is constructed, including three floors with the essential elements such as a kitchen, bedroom, roof, and sanitary installations. This makes the house fully habitable, but with the anticipation of additional rooms being added as and when residents can afford the expansion.

**Low-energy building with flexible interior**
White Collar Factory is a 16-storey building in London designed to reduce occupational carbon emissions by 25% and offer a 10–33% annual reduction in operational energy costs. It contains commercial, residential and public spaces, and has been designed using adaptable floor plates and internal fittings to allow for easy subdivision, interactivity and flexibility over time, which facilitate the prolonging of the building’s lifespan. Integrated smart services including concrete core cooling, passive systems that maximise natural daylighting and ventilation, and power and data systems in raised access floors also help with repairs, maintenance, and longevity.

**Using the local climate and ancient design**
Pearl Academy of Fashion in Jaipur mixes modern architecture with local ancient Rajasthani building technology to deal with a hot desert climate without artificial cooling. A 1,500-year-old cooling system (a pool of water in the base of the building) creates a comfortable microclimate that keeps the building 20 degrees Celsius cooler inside than the outdoor temperature. Other elements, such as latticed clay screens, absorb heat while decorating and enhancing cultural aesthetics.

**Singapore aims to be the greenest city in the world**
Since the early 1960s, Singapore has had a strong ambition to green itself in order to become a highly liveable and competitive city. Sky-rise greenery has increasingly become an essential component of the city’s development plan, in part due to the limited amount of land. The city’s 72 hectares of rooftop gardens and green walls are set to triple by 2030. These, combined with 4,172 hectare of green space (parks and park connectors), reduce the city’s heat-island effect, improve air quality, reduce noise, help absorb stormwater, and increase urban biodiversity.

EXAMPLES OF WHAT URBAN POLICYMAKERS CAN DO

Through convening and consulting with industry stakeholders, incorporating circular economy criteria in public procurement, and asset management, city governments can incentivise circular economy practices in the built environment. Capacity building and training for professionals (such as designers, procurers or suppliers, and manufacturers) can also help change commercial practices. Regulatory specifications on building standards and materials can level the playing field in the market.

To explore further see Policy Levers.

EXAMPLES OF LINKS TO OTHER SYSTEMS AND PHASES

**Buildings: Making**
The design and construction of buildings are strongly linked and overlap. In a circular economy, decisions made at the design phase will work to support appropriate material sourcing and new construction methods during construction.

**Buildings: Operating and Maintaining**
The design of buildings will also have a significant impact on the operational efficiency of the buildings and how easy they are to maintain or adapt.
EXAMPLES OF BENEFITS:

**ECONOMIC PRODUCTIVITY**

**Reducing operation and maintenance costs**
Implementation of circular economy design opportunities in Chinese cities, such as green and smart buildings, would reduce operation and maintenance costs by 10% in 2030 and 28% in 2040, compared with the current development path.15

**Increasing workforce performance**
Designing for better indoor air quality (low concentrations of CO₂ and pollutants, and high ventilation rates) in offices can lead to improvements in workforce performance of up to 8%.26

**Increasing the value of buildings**
Building owners report that green buildings – whether new or renovated – command a 7% increase in asset value over traditional buildings.17

**HEALTH AND ENVIRONMENT**

**Reducing the need for air conditioning and heating**
Trees in urban areas can cool the air by between 2 and 8 degrees Celsius, reduce air conditioning needs by 30%, and save energy used for heating by 20–50%.18

**Reducing air pollution**
Green façades can lead to a reduction in concentrations of particulate matter by 10–20% in the immediate surroundings.29

**Reducing noise**
Green façades can reduce sound levels from emergent and traffic noise sources by up to 10 dB(A).20

**Supporting better health**
Spending time near trees improves physical and mental health, while decreasing blood pressure and stress.21

**Improving cognitive ability**
People working in green, well-ventilated offices record a 10% increase in their cognitive scores (brain function).22 Employees in offices with windows slept an average of 46 minutes more per night.23

**COMMUNITY AND SOCIAL PROSPERITY**

**Improving living conditions**
Green rooftops can facilitate social and recreational activities or be used for urban agriculture, which brings a broad range of societal benefits such as improved neighbourhood relations, worker creativity and productivity, or supporting learning and food production to increase self-sufficiency.24

**RESOURCE USE**

**Reducing resource consumption and prolonging the building’s lifespan**
Modular design typically reuses 80% of the components in a building’s exterior, coupling modularity with durability.25

**Reducing material costs**
Locally appropriate materials can be more affordable. In China, the cost of a bamboo façade could be 60% lower than that of a concrete one and can be built in a modular fashion, strongly supporting adaptable use.26

**Reducing embodied energy**
A bio-composite building façade panel could reduce the embodied energy in façade systems by up to 50% compared to conventional construction.27

**Increasing resource-efficiency**
Engineered clay can offer an alternative to concrete, and uses up to 15% less material, requires less energy to produce, and can be recycled after use.28

**Reducing energy consumption**
Insulated walls and efficient glazing can reduce energy consumption twofold or more.29 Compared to traditional houses, buildings built to passive house standards save 80% of heating energy and 50% of energy for cooling and dehumidification.30
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MAKING BUILDINGS WITH NEW TECHNIQUES THAT ELIMINATE WASTE AND SUPPORT MATERIAL CYCLES
The construction and demolition of buildings accounts for around one-third of global material consumption and waste generation. This can be countered by implementing new construction and manufacturing techniques that are in line with circular economy principles.

**CASE FOR CHANGE**

| Construction materials and the building sector are responsible for more than one-third of global resource consumption¹ | 54% |
| 11% of global energy related CO₂ emissions can be attributed to the construction industry² | Up to 40% of urban solid waste is construction and demolition waste (CDW)³ | 54% of construction and demolition waste in Europe is landfilled⁴ |

**EXAMPLES OF CIRCULAR ECONOMY OPPORTUNITIES**

**Sourcing materials strategically**

Selecting construction materials that can be sourced locally (including by-products), and kept in use continuously, can reduce virgin material demand. Materials made available during deconstruction could then be reused. Selecting renewable materials where appropriate, can furthermore reduce dependence on finite resources.

**Building with resource-efficient construction techniques**

New industrial construction techniques are gaining traction due to their many benefits, including cost-efficiency and reduced waste generation. Prefabricated building elements (such as a wall or sections of a wall) can easily be assembled on-site, significantly reducing construction time. 3D printing (also known as additive manufacturing) of building units on- or off-site, from components to entire buildings, can minimise waste generation and resource consumption. This is because 3D printing eliminates off-cuts and can create shapes that use less material and that cannot be made using conventional techniques. For example, in China industrial construction techniques are being mainstreamed in accordance with a governmental target for 30% of new buildings in China to be prefabricated by 2026.⁶

**Developing ‘buildings as material banks’ (BAMB)**

Technology such as building information modelling (BIM) and similar digital building mapping technology can help turn buildings into ‘banks of material’. With such building material maps, owners will have information on what materials and components are in the building, where they are sourced from, and guidance on their potential future use. This makes reusing building components and recycling materials significantly easier.⁷

**RELEVANT CASE EXAMPLES**

**Industrial construction without waste**

The Broad Group, a Chinese contractor specialising in industrial construction, has increased efficiency in production, installation, and logistics 6–10 times, with almost zero material waste and 40% lower total cost of construction. The Broad Group has demonstrated impressive time savings by constructing a 57-storey building in just 19 days.⁸

**Building with locally salvaged materials**

Villa Welpeloo is a Dutch house designed by Superuse that highlights the massive potential of unused or ‘misplaced’ resources. Aided by Google Earth, Superuse selected a construction area for a new building based on the area’s proximity to industrial salvaged materials. This meant that they were able to construct the final building with 60% locally recovered material. The agency now uses this strategy on 90% of its projects and has created an online marketplace, Harvest.org, for upcyclers.⁹
Buildings as material banks

Arup’s circular building pilot project harnessed technology to maximise the utilisation of components and materials. Arup designed the building for disassembly, using non-harmful and prefabricated components that could easily be taken apart. Arup applied BIM to enable the building to function as a material bank. The 3D BIM model for the building ensured transparency about the building’s material composition. Using digital technology, all parts of the building, from window frames to individual fittings, were tagged with a unique QR code containing the information needed for reuse. This improved access to information that helped multiple stakeholders collaborate more efficiently on building design, construction, and operation. This information also enabled Arup to contract with suppliers to take back materials after their use.

Examples of what urban policymakers can do

City governments can incentivise the use of new construction techniques and smarter material choices by specifying these in public procurement tenders for construction projects. Through fiscal measures, such as landfill taxes, and regulation on material management, city governments can encourage resource-efficient construction and deconstruction practices. While industrial construction is less labour intensive than traditional construction practices, deconstruction (including reuse and recycling) is more labour intensive and entails higher skill-level requirements than demolition and landfilling. To support this, developing capacity-building programmes for construction workers can be an important way of ensuring the demand for expertise and skills can be met and new job opportunities can be opened up. The creation of material passports for public buildings will better support the asset management of these buildings, as cities will have much clearer information about the building materials they own and their potential for reuse.

To explore further see Policy Levers

Examples of links to other systems and phases

Buildings: Designing The way new buildings are constructed, and later disassembled, is highly dependent on building design. For example, whether the design supports industrial construction techniques and appropriate material sourcing.

Mobility: Planning Industrial construction techniques can reduce the amount of heavy freight needed in and out of the city. This will have positive impact on urban mobility, especially in fast-expanding cities.

Examples of benefits

Economic productivity

Decreasing construction time and increasing resource-efficiency

Industrial construction techniques, such as 3D printing and off-site prefabrication, can reduce construction time by 50–70%.

Increasing economic productivity

By integrating circular economy principles in the building construction chain in Amsterdam for 70,000 new homes by 2040, the city can achieve a 3% productivity increase worth EUR 85 million per year.

Jobs, skills, and innovation

Creating jobs and skills opportunities

Studies in the US and UK have found that deconstruction requires significantly more labour than demolition – one ‘landfill job’ can be replaced by 10 ‘resource recovery’ jobs. Deconstruction also paves the way for employment and training opportunities for relatively unskilled and low-skilled workers. These workers can receive on-the-job training and the basic skills needed for deconstruction can be easily learned and transferred to the construction trades.

Lowering unemployment

Integration of circular economy principles in the construction supply chain of 70,000 new homes in Amsterdam before 2040 can generate 700 additional jobs. The approximately 1% gain would be a significant contribution, resulting in a 10% drop in unemployment in the construction sector.
Reducing material consumption
Adopting advanced construction technologies as well as reusing and recycling construction and demolition waste could reduce virgin material consumption in China’s urban built environment by 18% in 2030 and by 71% in 2040.15

Saving materials and increasing self-sufficiency
Improving the reuse of materials in the construction of 70,000 new apartments in Amsterdam before 2040 can lead to a saving of 500,000 tonnes of materials required. Set against the current annual import of 1.5 million tonnes of biomass for the entire metropolitan region, this is significant.16

Increasing resource-efficiency
A circular economy development path for India could, by 2050, reduce resource use in the construction of new buildings, with 37% less virgin, non-renewable materials needed, 24% less water consumed, and 18% less inner-city land used compared with the current development scenario.17

Reducing material costs
Industrial construction uses less material and can generate 50% in material cost savings.18

Reducing waste with industrial construction techniques
Off-site industrial construction greatly reduces waste generation and all off-cuts can be fully recycled in the factory.19

Reducing waste to landfill
Scaling up reuse and recycling in Chinese cities would see 32 billion tonnes of urban construction and demolition waste recycled by 2040. Due to waste reduction, the landfill volume could be cut by 81% in 2040 when compared with the current development path.20

Reducing air pollution
Use of industrial construction techniques could decrease dust pollution (PM2.5 and PM10 particulate emissions) from construction in Chinese cities by 11% in 2030 and by 61% in 2040.21

Reducing CO₂ emissions from processing
Processing of recycled aggregates can generate 40–70% less CO₂ emissions than the processing of virgin aggregates.22

Reducing CO₂ emissions from construction
Integration of circular economy principles in the construction of 70,000 new homes in Amsterdam before 2040 can reduce CO₂ emissions by 500,000 tonnes per year, equivalent to 2.5% of the city’s annual CO₂ emissions.23

Reducing disruption and noise
Industrial construction entails fewer site deliveries and reduces site traffic by up to 70%, compared to more traditional ways of building – minimising noise, dust, and overall disruptions in urban areas.24
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ACCESSING AND USING RESIDENTIAL AND COMMERCIAL SPACE DIFFERENTLY
Buildings in cities are often underused, but this can be countered through shared use, new business models, and reconfigurable building designs. New sharing-schemes and business models for residential and commercial buildings can have numerous benefits, including lowering the financial barrier of accessing built space. Aided by digital technology, these use models are gaining traction through a broad range of different sharing schemes such as home sharing, co-living and co-working offices. Design features can also enable greater use of space, such as moving walls which enable users to reconfigure spaces as needs change, and thereby also improving building use.

**Case for Change**

- **Globally, one-third of urban dwellers struggle financially to secure decent housing**
- **In the OECD, households on average spend around 21% of their gross adjusted disposable income on keeping a roof over their heads**
- **60% of European office space is unused during working hours and in India 15% of office space is reported vacant**
- **49% owner-occupied homes in the UK are ‘under-occupied’ (at least two bedrooms more than stated need)**
- **20% of retail space in New York City is vacant and fit for other commercial purposes**

**Examples of Circular Economy Opportunities**

**Accessing Residential Space through Shared-use Schemes**

Temporary home sharing with visitors and tourists through online platforms has increased the use of spare rooms. For example, Airbnb is now considered one of the world’s biggest ‘hotel chains’ and cities are working with such platforms to enable the benefits, while also mitigating unintended consequences, such as impacts on long-term rental markets and housing costs. Home-sharing models are also beginning to support more vulnerable groups in society. For example, intergenerational home sharing for the young and elderly is solving issues of loneliness and affordability.

**Accessing Commercial Space through Shared-use Schemes**

Businesses are increasingly making use of shared offices and co-working spaces. Common examples of co-working spaces include WeWork, who have 456 offices across seven cities, serving organisations from start-ups to corporates such as Microsoft and IBM. In addition, organisations with surplus space – including desks, rooms, storage, and retail space – can engage with similar shared-use models to increase utilisation and create additional revenue while supporting other organisations and individuals who are in need of affordable space. Those with free space at home during the day can also offer their homes as office space, creating additional co-working spaces and communities for micro-businesses and independent professionals.

**Increasing the Use of Space through Design Features**

Moveable interior walls are a designed-in feature of a building that can enable additional uses of a space. For example, these walls can enable a space to be reconfigured for the needs of different users at different times of day, or can enable a user, from organisations to individuals, to reconfigure their work or home space as their own requirements change, without the need for additional building and materials.
RELEVANT CASE EXAMPLES

**Municipal office space used for skills training and development**

Like most organisations, city governments have vacant or underutilised office space, which can be used to benefit wider city priorities. In Amsterdam, the municipality piloted a project in which they made meeting rooms available to organisations running coding lessons for refugees on weekends, when these meeting rooms otherwise stood empty. (See City Case Study: Amsterdam) In London, a government department worked with 3Space to enable the temporary use of surplus government buildings for start-ups and non-profits.11

**Intergenerational sharing for societal benefits**

Home Share Int. specialises in facilitating intergenerational home sharing, providing a solution to the needs of two groups of people – those in need of affordable housing (often younger people), and those in need of support to live independently at home (usually older people). The programme has also brought wider benefits such as intergenerational and cultural understanding, and reduced loneliness.12

**Using empty restaurants as office space during the day**

Restaurants that are closed during the daytime have valuable, but underutilised space. Such space can be used as a co-working space benefiting both restaurants (through extra revenue) and people in the need of office and meeting space (with cheaper rent or improved facilities). In San Francisco and New York City, the start-up Spacious provides an intermediary platform that connects restaurants and customers, and facilitates payment through a range of subscription models. Real-time tracking helps users select spaces that are less busy, avoiding overcrowding and helping less-known places to attract customers. In New York, more than 2,000 restaurants are closed during the day.13

**Adaptable, multi-purpose spaces for multiple uses**

Moveable interior walls and other features in offices can bring multiple benefits. Circl Pavilion at ABN AMRO offices in Amsterdam has multiple adaptable design features, such as walls and even floors, that enable a variety of spatial configurations to support the needs of employees and additional users. The offices can be configured for everything from day-care in the morning to dance events in the evening. The changeable space can also help to reduce energy needs.14

EXAMPLES OF WHAT URBAN POLICYMAKERS CAN DO

Through asset management, city governments can ensure increased utilisation of publicly owned buildings by making them available for use through sharing schemes. Through convening and partnering with residents and platform providers, and through regulation, urban policymakers can also support home and office sharing in a manner that preserves the benefits while mitigating unintended negative consequences.

To explore further see Policy Levers

EXAMPLES OF LINKS TO OTHER SYSTEMS AND PHASES

**Buildings: Designing** If buildings and rooms are designed by intention for sharing and multi-use, the benefits of these opportunities can be amplified.
## EXAMPLES OF BENEFITS

### ECONOMIC PRODUCTIVITY

#### Saving costs for SMEs
Small businesses benefit especially from the flexibility of co-working arrangements that do not entail commitment to long-term leases, as well as capital investments in property and equipment, and can therefore lead to operational cost savings of up to 60–75% compared to individual offices.15

#### Increasing utilisation
In London, peer-to-peer renting, better urban planning, office sharing, repurposed buildings, and multipurposed buildings, increases the value of new buildings and can double utilisation of 20% of London’s buildings by 2036, saving over GBP 600 million annually.16

#### Decreasing space need
By introducing flexible working for 18,000 staff in 20% of their offices, the Lloyds Banking Group were able to remove 1,000 desks from their London offices and saved GBP 10 million.17

### COMMUNITY AND SOCIAL PROSPERITY

#### Supporting vulnerable groups
Making space available to those who otherwise cannot afford it, and simultaneously creating stronger social bonds through space sharing, can be a way to support different vulnerable social groups in a cost-efficient manner. (See HomeShare Int. example on previous page).

### RESOURCE USE

#### Making the best use of buildings
As building utilisation increases, cities may find themselves with more space available and a reduced need to construct new buildings – countering urban sprawl and resource consumption.20

### JOBS, SKILLS, AND INNOVATION

#### Attracting talent
Shared space offers companies the opportunity to facilitate remote working, and attract talent by meeting employee preferences for flexibility and a diverse working environment.18

#### Sharing of networks and resources
Various studies have shown that sharing space also facilitates the sharing of knowledge, networks, and resources more effectively.19
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OPERATING AND MAINTAINING BUILDINGS FOR MAXIMUM, REGENERATIVE PERFORMANCE
Reducing energy and water consumption in buildings is important in order to improve the use of resources, and to reduce operating costs and improve affordability. Predictive and timely maintenance prevents disrepair and keeps materials and components in use. For new building stock, taking appropriate actions in the design phase can ensure that buildings are energy- and water-efficient, but for all buildings (and particularly existing buildings which in many places account for a significant part of the urban building stock), ensuring good operational and maintenance practices is key. This can be significantly enabled through new business models (in which maintenance is incentivised), and smart, digital technologies.

CASE FOR CHANGE

- **30%** of global energy consumption and **28%** of the world’s energy-related CO₂ emissions are linked to the use of buildings
- **Up to 21%** of water use in Europe happens in buildings
- **Around 10%** of EU households struggle to pay their energy bills
- **9/10** existing buildings in the EU will still be in use in 2050

“In Italy between 2014 and 2015, the cost of ordinary and extraordinary maintenance works was around EUR 117 billion, while the construction sector was worth EUR 169 billion. Safeguarding existing stock was therefore equal to 70% of the building sector’s entire turnover.”


EXAMPLES OF CIRCULAR ECONOMY OPPORTUNITIES

**Using smart technology to run buildings effectively**

Smart meters and connected devices can be applied in new and old buildings to optimise performance, reducing average energy and water use. Sensors can monitor the building’s condition and predict maintenance needs, and prolong the building’s lifespan.

**Using product-as-a-service models for building fit-outs**

Building users can purchase building fit-out items, such as lighting, air conditioning, and carpeting, through new business models (known as performance-based or product-as-a-service business models). In these business models, users pay for the use of the products rather than the products themselves. The product-as-a-service provider retains ownership of the product and therefore also often the responsibility for the maintenance, upgrade, and take-back of the product, which incentivises improved performance, reduced operational costs, and places greater value on the maintenance and reuse of the product and components. The service provider is financially incentivised to provide solutions that are either or both reusable and durable, and energy- and resource-efficient.
Repurposing buildings for alternative uses

To be kept in use, non-modular buildings can be adapted and reconfigured to serve a new purpose. For example, redundant commercial and public buildings can be converted into new and more adaptable spaces including housing, makerspaces, and office space. (See Buildings: Designing)

Refurbishing buildings to run more efficiently

Refurbishing the existing building stock (which can include the opportunities above) can improve how efficiently buildings are used and operated. Refurbishing is generally less resource intensive than replacing old buildings with new ones and is therefore especially important in established cities where urbanisation has peaked and most of the building stock has already been built.

RELEVANT CASE EXAMPLES

Procuring light as a service

Philips’ ‘pay per lux’ solution provides lighting as a service to Amsterdam’s Schiphol Airport on a performance contract basis. The system is designed to be cost- and resource-efficient. For example, Philips has developed specially designed light fixtures that are easier to service and maintain, making them last 75% longer than conventional alternatives. In addition, by using LED electricity, use can be reduced by up to 50%. The service operates through a collaboration between the Schiphol Group, the energy service provider Cofely, and Philips. This multi-party arrangement also enables the real-time management of the service, helping to ensure it is as reliable and effective as possible.

Repurposing surplus retail space into community hubs and business incubators

Due to changes in the retail banking sector a range of Barclays’ bank branches closed. This led Barclays to trial a new business support and incubator scheme in their place. Partnering with 3Space (a building management company), several empty branches were repurposed into co-working, event, and makerspace spaces, supporting community engagement and the growth of local start-ups. A 2,000 sq ft branch in Oxford, UK, became home to 48 start-ups and social organisations, with over 600 visitors and 29 events a month including maker meet-ups, coding classes, conferences, training sessions, innovation/technology education for the community, cultural events, and art exhibitions.

Collaborative refurbishing project of municipal buildings, paid with energy savings

In 2008, Middelfart Municipality refurbished its publicly owned building stock consisting of 97 buildings (or 180,000 m²). The project investment was DKK 44 million, and with 21% in annual energy savings generated (which exceeded the initial guaranteed savings), this investment was repaid in 10–11 years. By partnering with the energy service company (ESCO) Schneider Electric, the project was financed through a cost-neutral energy performance contract, in which the achieved energy savings covered the project investments.

EXAMPLES OF WHAT URBAN POLICYMAKERS CAN DO

Asset management of existing buildings owned by the city is an important lever to ensure the efficient use of buildings. Asset managers can also inform public procurement to ensure maintenance work is conducted most cost effectively – for example by pooling tenders for lighting, fit-outs or refurbishment to achieve economies of scale and cost reductions. Through legislation and regulation some city governments can also ensure that the entire urban building stock fulfills certain energy- and resource-efficiency standards.

To explore further see Policy Levers

EXAMPLES OF LINKS TO OTHER SYSTEMS AND PHASES

Buildings: Designing Building design will have a significant impact on the operational efficiency of buildings and how easy they are to maintain or adapt.

Buildings: Making The use of ‘buildings as a material bank’ can also support the maintenance of buildings by giving owners greater awareness of the building’s material content and age.
EXAMPLES OF BENEFITS

ECONOMIC PRODUCTIVITY

Generating positive return on investment
Investing in extensive energy-efficient renovation gives a good return: EUR 1 invested by the government in renovations can return up to EUR 5 back to public finances within one year.\(^{11}\)

Increasing GDP
A 2012 study showed that EUR 1 billion of energy-efficiency investments, had a positive impact on GDP of EUR 0.88–1.06 billion.\(^{12}\)

Increasing productivity
Improving building insulation can lead to improved thermal comfort, and therefore reap productivity benefits. A study estimates that every EUR 1 invested in insulation, results in EUR 0.78 benefit in a reduction of days missed. Productivity improvements due to better air quality can reach 8–11%.\(^{13}\)

COMMUNITY AND SOCIAL PROSPERITY

Reducing energy poverty
Improving the energy performance of buildings addresses a root cause of energy poverty. Increasing homes’ energy-efficiency guarantees permanent energy savings and leads to lower energy bills for residents.\(^{16}\)

JOBS, SKILLS, AND INNOVATION

Creating jobs, skills development and increasing competitiveness
Meeting a 40% energy savings target by 2030 in the EU could create 1–2 million local, direct jobs (especially in SMEs) as well as upskilling opportunities, while improving competitiveness and innovation in the construction and energy service industries.\(^{14}\)

RESOURCE USE

Reducing energy consumption through refurbishment
Through simple refurbishment solutions, it is possible to reduce energy consumption by 20–30% in existing buildings.\(^{15}\) Deep refurbishment can cut building-related energy consumption in Europe up to 80%, saving the EU over 30% of its total energy use (equivalent of 4 billion barrels annually).\(^{18}\)

Saving energy through smart technology
Current smart technologies have the potential of lowering the energy consumption of buildings by 10% globally.\(^{19}\)

Reducing maintenance costs and extending building life
Predictive maintenance and analytics can currently save up to 20% annually on maintenance and energy costs, while increasing the projected lifetime of the building.\(^{20}\)

Reducing water consumption
A smart meter system helps the IBM factory in Burlington to cut water use by 29% or USD 0.72 million annually.\(^{21}\)

HEALTH AND ENVIRONMENT

Reducing GHG emissions
Meeting a 40% energy saving target in existing buildings in Europe by 2030 would reduce the sector’s GHG emissions by 62.9% in the residential sector and by 73% in the non-residential sector. By 2050, deep renovation of the building stock could reduce the sector’s GHG emissions by 90% compared to 1990 levels.\(^{25}\)
## ENDNOTES


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